2017 SPEED SUMMIT
A report on effective schemes

Save Lives
\# SlowDown


Guidance on the implementation of the safe System approach is available in the OECD/ International Transport Forum's (ITF) recent report 'Zero Road Deaths and Serious Injuries: Leading a Paradigm Shift to a Safe System'. It recommends that priority be given to policies and measures that achieve the fundamental goal of limiting
crash forces to levels that do not exceed those that will cause serious injury or death. This
requires a combination of measures to prevent dangerous behaviours and ensure the use of safe vehicles on safe roads

It highlights speed management as a critical overall policy instrument where avoiding any impac above $30 \mathrm{~km} / \mathrm{h}$ is a critical life-saving requirement. This is because an adult pedestrian has less than a 20\% chance of dying if struck by a car at $50 \mathrm{~km} / \mathrm{h}$ but almost a 60\% risk of being killed at 80 km/h. In high-income countries, speed contributes to about a third of deaths on the roads. This increases to nearly half in low and middleincome countries. And yet, a 5\% decrease in
average speeds can result in a 30\% reduction in the number of fatal road crashes. From the perspective of vulnerable road users Who account for nearly half of all road fatalities it becomes clear why speed management lies at the heart of the Safe System approach. This could not be more powerfully the case when it comes to protecting the most vulnerable of all, our children. Every day around the world, approximately 3000 children and adolescents are killed or seriously injured in road crashes. No one could possibly argue that children are responsible for this appalling tragedy and so it must be the duty of governments and the wider community to make roads safe for children.
$30 \%$ of serious crashes are caused by deliberate violations and risktaking behaviour

The majority result from simple errors of perception or judgement by otherwise compliant persons
'An approach that humans can be faultless road users is flawed and at odds with safety management in other transport modes such as aviation or shipping or rail, where behaviour is encouraged and guided through system design.'

OECD Towards Zero...2-16

A prime example of this approach is the Sa Routes to School project of the Global Initiative for Child Health and Mobility which promotes the vision that every child will have a safe and healthy journey to and from school by 2030. This highly focused campaign is obviously designed to protect children, but its practical impact would benefit the entire community. Because if road networks are all designed, built, and managed with child safety as a priority then it is certain that they will be safe for everyone.

There are some distinct features of the Safe System approach that make it a powerful framework for sustained and effective road injury prevention. It rejects the view that road deaths and injuries are an inevitable price that must be paid for a highly motorised mobility system and challenges the public's frequently poor perception of risk. It avoids default to primary reliance on behavioural measures which was the tried and failed policy in some high-income countries in the 7950 s and 1960s. Thei attempts to eliminate numan error by driver education eventually gave way to a more holistic strategy promoting a combination of stronger enforcement supported by public awareness campaigns. sater road design, and improved vehicles and vehicle technologies. This more effective strategy has helped to 'hard wire' safety into vehicles and road infrastructure rather than just pursue the impossible task of eliminating all human error on our roads.

The Safe System also embraces a performance dynamic that tries to ensure that all policy instruments are fully utilised. It encourages improvements in the supply side of safety by promoting technological innovation, and
t stimulates the demand side by constantly identifying performance failures across the road transport system. In this way, the Safe System approach serves as a permanent stimulus or 'nudge' to those responsible for road safety - the system managers - to think ambitiously and challenge their own and public perceptions about what can be achieved. An important consequence is that all casualty reduction targets are intermediate in the sense that their achievement is not regarded as a total success but rather a reason for reassessment and renewal. This prevents any target becoming a measure of an 'acceptable' level of fatality.

The Safe System approach is gaining momentum around the world, at a national level, and beyond that, to major cities. In this report, we see the approach applied by Transport for London

If a 5 per cent reduction in average speed can result in a 30 per cent reduction in the number of fatal traffic crashes, it is hard to think of any other low-cost intervention that could deliver such a potentially huge reduction in human suffering and economic loss globally. We have the tools available to us to help manage kinetic energy in the system and managing speed is one of the cleares ways that advances in road safety can be demonstrated.

Countries successfully reducing road traffic deaths have done so by prioritising safety wher managing speed. Among the proven strategies to address speed include:

Building or modifying roads to include features that calm traffic
Establishing speed limits to the function of each road
Enforcing speed limits
Installing in-vehicle technologies
Raising awareness about the dangers of speeding.

Here, with the expertise of Prince Michael International Award winners, we explore what is currently being achieved, some popular myths, and where we can go next



THE EVIDENCE



EFFECTIVENESS OF SPEED CAMERAS

Higher vehicle speeds lead to an increased risk of collision, and an increased severity when collision occurs.

While the arguments about the use of speed cameras continue to flare up from time-to time, the best way to prove their effectiveness is for safety conscious highway authorities to be rigorous in capturing and publishing genuinely comparable data, whether for fixed sites, or increasingly for average speed cameras.

Our research is clear. Allowing for both natura variation and more general long-term downward trends in road casualty figures, fixed speed cameras - spot and average - prevent death and injury. The evidence is that 80 per cent of the public find speed cameras 'acceptable' or very acceptable

- Average speed cameras cut the numbers of crashes resulting in death or serious injury by more than a third
- Fatal and serious collisions fell by $25-46 \%$
- Personal injury collisions fell by 9-22\%

But there are two wider questions. Are the laws being enforced appropriate and has the advance of technology meant that we are now disproportionately focusing enforcement on too narrow a section of motoring regulation, while ignoring more serious and dangerous crimes?

## Permanent average speed camera sites:

cost up to $£ 1.5 \mathrm{~m}$ per mile in 2000

- today - cost on average $£ 100,000$ per mile

There has been a wide and enduring debate about the setting of speed limits. Strong cases have been made by loud voices for reducing limits in urban areas to 20 mph while equally vociferous calls have been made by others to raise limits on motorways to 80 mph . Many people see cases for a patchwork of limits that
differ by geographical location. The Foundation has often argued against blanket changes to limits, preferring solutions based on local need. However. we recognise that a speed setting regime that appears to follow few principles coul confuse drivers and lead to more convictions for relatively minor offences

Government figures show that the number of dedicated traffic police officers has fallen sharply in recent years. In the absence of 'boots on the ground' it would be understandable if more reliance was placed on alternative - automati methods of enforcement. However, cameras do not identify arink- or arug-arivers, those who are on their mobile phones, those suffering from fatigue or those who lane hog, tailgate and weave in and out of traffic. We must resis the temptation to do things just because w can, and concentrate resources based on need mportant and proportionate role.


ELIZABETH BOX RAC FOUNDATION

## NATIONAL ROADS:

## MANAGING SPEED



THE CASE FOR AVERAGE SPEED CAMERAS

At 273 miles, the A9 is Scotland's longest road with a mix of dual and single carriageway, running from the Falkirk in central Scotland to Thurso in the far north, via Stirling, Bridge of Allan, Perth and Inverness.
Between 2008 and 2012, there were 58 deaths and 196 serious injuries following collisions. Crashes on this road were not all attributed to speed. Other factors include: a high severity of collisions at junctions; crashes involving HGVs; loss of control; failing to look properly; failing to judge other's speed; careless or reckless driving. However, inappropriate speed is a factor, with
200 vehicles per day registered at speeds of 100 mph or more.
The Scottish Government is committed to a $£ 3$ billion strategy to fully dual the A9 between Perth and Inverness by 2025. The A9 Safety Group, a collaboration of experienced representatives from public and private sectors, was established to improve safety on the route during this intervening period. The Group's 'Interim Safety Plan' comprising a mix of engineering, education and enforcement measures, developed from independent research, was designed to improve driver behaviour with the over-riding objective of reducing the number of people killed or seriously injured.
The result is the A9 SPECS3 Installation Europe's longest enforcement project, covering 137 miles of average speed enforcement, and operational day and night for more than two years.
In "before" surveys for baseline monitoring, $55 \%$ of drivers admitted speeding and $38 \%$ admitted $10 \mathrm{mph}+$ above limit.

Early data based on 18 months of monitoring indicates:

Fatalities down by 33\%
KSI casualties down 62\%
All injury casualties down 50\% Speed reductions being maintained 7 in 10 vehicles > limit - (vs 7 in 3) 7 in 250 vehicles 70 mph >-(vs 7 in 10 ) 73 vehicles per day further actioned $10.03 \%$ of volume)
43\% fewer delay incidents Improved journey reliability (slight increase to total transit time)
Average $>5 \%$ traffic growth
Journey time reliability remained consistent across the route


GEOFF COLLINS JENOPTIK

## The Jnuerness Courier


Drop in deaths on A9 is 'extremely encouraging'
Written by Emma Crichton
 Humza youstat welcomed the refuritions but said more needs to Sone: is is an absolvte pricitiy and every road death is one too 1 he said.
The lates



 Ohf serious injuries and deaths between perth and inverreses hav
dropped in an 18 -month period since the verage speed amed
 There were seven fatal collsions in a period benveen when the
cameras were switchec on in october 2014 and April 2016 , only




"Most of us were of the opinion that the cameras were wrong but l'm first to admit that maybe it was me that was unable to see the wood for the trees!"

PUBLIC ACCEPTABILITY
A repeat questionnaire from 2014 asked road users their opinion, with respondents reporting that they
felt less likely to exceed the speed limit
70\% strongly agreeing
agreeing
felt safer than if average speed cameras were not there
70\% strongly agreeing
agreeing
felt less likely to be involved in an accident
70\% strongly agreeing agreeing
felt less pressured by following traffic
$83 \%$ to $47 \%$ strongly agreeing or agreeing
felt less likely to speed to make up time for stuck behind a slow moving vehicle
$85 \%$ to $67 \%$ strongly agreeing or agreeing

A9 CASUALTIES BY SEVERITY AND YEAR

| Year | Fatal | Serious | Slight | Total |
| :---: | :---: | :---: | :---: | :---: |
| $\mathbf{2 0 0 8}$ | 15 | 34 | 238 | 287 |
| $\mathbf{2 0 0 9}$ | 7 | 55 | 276 | 338 |
| $\mathbf{2 0 1 0}$ | 15 | 38 | 266 | 379 |
| $\mathbf{2 0 1 1}$ | 13 | 36 | 196 | 245 |
| $\mathbf{2 0 1 2}$ | 8 | 33 | $\mathbf{1 1 8 7}$ | $\mathbf{1 4 4 1}$ |
| TOTAL | $\mathbf{5 8}$ | $\mathbf{1 9 6}$ |  |  |



## MANAGING SPEED AND COMPLIANCE

## ON THE NATIONAL NETWORK

JAMIE HASSALL NATIONAL COMPLIANCE COORDINATOR HIGHWAYS ENGLAND

Highways England aspires to a mile-a-minute network with zero injuries to those who use work on or maintain it.

This is made difficult by the behaviour of a small minority of drivers, through their misuse of the
network, failing to maintain their vehicle or being unfit to drive. These drivers do not believe
the rules apply to them and Highways England has many examples of excessively high speeds in deaths due to speeding drivers.


The Department for Transoort produces an
annual report showing that in fieeflowine condit ons on motorwaly $46 \%$ of cars and liaht
commercil lyehicle exceed the soees limit and

 are mercifily ow The high volume of lowend
speeders on the network might be individuall lowrisk but when these are compounded
with oiter fectors such as weather conditions distractions impaiment and vehicle condition daily on the network

These figures have reduced slighty over time but still remain very high Highwavs England times to help identify where there are capacity



INTELLIGENT SPEED ADAPTATION FOR SAFER ROADS AND SMOOTHER TRAFFIC IN LONDON

PETER SADLER, PRINCIPAL TECHNICAL SPECIALIST, TFL

The Mayor of London and Transport for London (TfL) published Safe Streets for London, a
comprehensive plan for making the capital's roads safer. The initial target set was met early and was revised to reduce those killed and seriously injured in London by 50 per cent by 2020. Eighty per cent of all deaths and serious injuries on London's roads involve vulnerable road users - pedestrians, cyclists and motorcyclists.

Underlying the Safe Streets programme is a Vision Zero approach with the road safety pledge that 'no loss of life is inevitable or acceptable' which puts the elimination of road danger at the very heart of the transport system.

Key actions have included upgrading and improving the safety camera network. introducing 20 mph trial routes on the TfL route network, and the trial of Intelligent Speed Assistance (ISA) technology fitted to buses.

The trials, the first in the UK, saw the technology, which prevents vehicles from accelerating over speed limits, fully tested on two bus routes that included a variety of road environments and differing speed limits.

All buses fitted with ISA remained within the speed limit 97-99 per cent of the time. proving the effectiveness of ISA. The extremely rare incidents of excess speeds were seen on downhill sections of road

The trials were particularly effective when travelling through 20 mph zones - which are being widely introduced and cover around a quarter of London's roads - helping to ensure other vehicles in the area adhered to the limit

TfL will now require all new buses from 2017 to have this technology fitted in a bid to slow down the traffic around them and bring abou fewer and less serious casualties.

ISA will supplement the work already underway to use the iBus system fitted to all o London's 9,000 buses to monitor bus speeds and take action to mitigate speeding.

MAKING SPEED A COMMUNITY ISSUE

## COMMUNITY SPEEDWATCH

Speeding continues to be a concern for many communities in both rural and urban environments. Therefore, Community speedwatch (CSW) is not restricted to villages and rural towns. Neighbourhood Policing Panels have an important role to play in developing safer urban communities and the adoption of speedwatch schemes could assist them to more easily achieve their goals The scheme aims to address the problem of real or perceived speed-related offending, and through partnership with the community, it is used in circumstances that are necessary, justifiable and proportionate in order to increase public awareness of inappropriate speed.

In West Berkshire such schemes have been introduced as part of a speed intervention programme and are operated by the Road Safety Team. CSW schemes operate on 20-40mph roads, and uses CCTV camera technology to identify vehicle indexes.
The registered keeper of the offending vehicle receives a letter, with Police follow up. On average, 250 letters are issued every month. Overall, it is proving to be successful in tackling speeding issues and initiating further support from the police, and the collection of postcode data provides West Berkshire's road safety team with a useful platform to deliver other education messages
Transport for London also operates community roadwatch schemes, with volunteers recording details of vehicles travelling at 10 per cent plus 2 mph above the speed limit, and follow-up contact with the registered keeper.

## CHANGING DRIVER BEHAVIOUR <br> NATIONAL DRIVER OFFENDER RETRAINING SCHEME (NDORS)

DR FIONA FYLAN

## The National Speed Awareness Course

 provides an alternative to prosecution fo drivers caught speeding a little above the speed limit (speed limit $+70 \%+2-6 \mathrm{mph}$ ). The provision of a common national course means that drivers can choose a course from any of the participating providers, making the course more accessible.There are two core versions of the course: those based solely in a training room lasting four hours; and those based both in a car and a training room lasting five hours. In addition, a shorter three-and-a-half hour course is being piloted in one area.

Independent research was carried out among 2070 people taking part in the courses. Drivers completed three questionnaires: one before the course: one after the course: and a follow up questionnaire three months after the course. An excellent response rate of $37 \%$ was achieved at follow-up. giving confidence that findings on the long-term effects of the course are valid. Six focus groups were conducted with participants to explore their perceptions of the course, any changes to their driving following the course, and the reasons for any changes (or lack of changes).


CHERYL EVANS WEST BERKSHIRE COUNCIL

The research provides evidence that the National Speed Awareness course produces positive changes in attitudes with drivers perceiving fewer advantages and more
disadvantages of speeding. The course makes t easier for clients to identify the speed limit for the area in which they are travelling and produces greater intentions to drive within the speed limit in the future.

## Previous research for the Department for

 Transport showed that drivers who were not offered a course did not show these increases These changes are maintained at follow-up. indicating that the course provides clients with continued protection. The course produces approximately the same effects in males as in females with the exception of beliefs about how bad speeding is: the course helps males to "catch up" with females so that they view speeding in urban areas as just as bad as females do.A total of 99\% of clients who responded at follow-up reported that they had changed their driving after attending the course, notably ariving more slowly, being more aware of the road environment and of their speed, and feeling less stressed while driving. While a minority (9\%) described how they had found it difficult to break their driving habits, and that they sometimes felt pressure from other drivers to speed up, particularly on motorways. the majority (90\%) reported that they had not experienced any difficulties in applying what they had learnt. There are very few statistically significant differences in changes produced by the three different types of course. t significantly higher in improving their driving and helping them become safer drivers than hose who attended the other course types These outcomes are not. however. course objectives but instead provide benefits over and above the course aims. The in-car element of the five-hour course is frequently reported as being the most valuable although this aspect contains material delivered in the training room in the other two versions of the course. Focus group participants who attended the five-hour course noted that the time spent in the classroom was rather rushed and did not provide an opportunity to explore different viewpoints. Drivers reported many different aspects of the course as being the most useful. including being more aware of the need to watch out for hazards, being more aware of the difference that a few mph can make to the severity of a collision. learning how to identify the speed limit area they are in, and learning techniques to better monitor and manage their speed.

Focus group participants' accounts showed that they have recalled and applied a substantial amount of the course. Their discussions indicate the course is achieving its effects through four mechanisms: It provides information that challenges drivers' attitudes towards speeding: helps them to recognise that the advantages are not as great as they may have assumed;
nelps them understana the reason for speed limits being set as they are; environment is more hazardous than they environment is more hazardous than they had appreciated. The course gives clients greater insight into their own driving. including the pressures that they face and the limits to their own knowledge. The course enables drivers to assimilate and apply what they have learnt by giving them skills in identifying speed limits, and easy-to-recall tips, knowedge and skills to improve their driving style. Many become advocates for the course and share their new knowledge and skills with friends and family. They promote slower more relaxed ariving styles and actively encourage others to slow down


DR FIONA FYLAN NDORS


## NEXT STEPS

At the heart of the Safe System approach to road safety is the fallible and vulnerable human that requires protection. Humans are inherently vulnerable and impact speeds from 30km/h can significantly increase the risk of death and thus managing speed within a road system is critical in keeping people safe.


JESSICA TRUONG TOWARDS ZERO FOUNDATION

Effective, evidence based speed management solutions are available, including better and safer road design, traffic calming, production of safer vehicles, equipping vehicles with intelligent speed assist and autonomous emergency braking, setting appropriate speeds limits suitable for the function of the road and enforcement to encourage road users to comply with speed limits.

These speed management solutions are known and available and the important next step is effective implementation. With the 2020 target to reduce road fatalities by $50 \%$ fast approaching, governments and road safety professionals are encouraged to implement as many effective speed management policies as a matter of urgency to further save lives and prevent long term health impairments.



Proadsafetyanalysis
Road Safety Analysis created MAST, a revolutionary online analysis tool, and received contribution to road safety
The unique system provides national collision data for in-depth analysis, and gives insight into the people involved in crashes. It accesses data for all road crashes in the UK and builds profiles of risk groups in specific areas. This means resident risk and crash migration can be monitored in ways that were previously impossible.

MAST is the first national online tool of its kind, and it is helping regional road safety professionals improve and maintain safety standards across their borders.
It was launched in September 2009, and is now an essential source for road safety professionals.

SAFER ROADS, BERKSHIRE
BRACKNELL, READING, SLOUGH, WINDSOR \& MAIDENHEAD, WEST BERKSHIRE \& WOKINGHAM

Since April 2017. Safer Roads Berkshire has been operating under a completely redesigned structure to protect public investment and maintain expertise working to improve safety on Berkshire's roads. The new way of delivering road safety has reduced costs, increased output and helped to deliver a wider range of more effective road safety initiatives to support each authority. A programme of work now exists to address issues ranging from pedestrian training and child car seat use through to cycle safety driving for work and risks associated with ageing All of these projects are being backed up by rigorous evidence and evaluation.

## $\xrightarrow{\square}$ <br> JENOPTIK

JENOPTIK
Jenoptik, formerly Vysionics, has been behind a number of successful schemes including one delivered by Nottinghamshire County Council which implemented a SPECS3 average speed enforcement system covering 27 km of the route. Nottinghamshire already operate severa average speed enforced routes, but the A674 was the first to deliver a number of innovations including infra-red flood lighting on dark sections of road. In addition, the A674 scheme was also the first ever project procured through the Traffic Management Technology framework managed through the crown commercia of project delivery. time saved effort and money.

PREMIER AWARD - RAC FOUNDATION


AVERAGE SPEED CAMERA
A9 SAFETY GROUP

The case study featured the A9 between Perth and Inverness where the Scottish Governmen has committed to a $£ 3$ billion strategy to fully dual the road by 2025. The A9 Safety Group comprising experienced representatives from public and private sectors, was established ntervening period. The Group's 'Interim Safety Plan' comprising a mix ofengineering, educatio and enforcement measures developed from independent research was designed to improve driver behaviour with the over-riding objectiv of reducing the number of people killed seriously injured. Central to the strategy was the use of average speed cameras.

TRANSPORT FOR LONDON - SAFE STREETS FOR LONDON: MAKING CYCLING, WALKING AND MOTORCYCLING SAFER IN LONDON


National Driver Offender Retraining Scheme

PREMIER AWARD - NDORS - NATIONAL DRIVER OFFENDER RETRAINING SCHEME

NDORS, operated by all UK police forces offers a diversion from prosecution into driver education for motorists who have committed a low level
offence. The police decide whether or not to
divert the offender to a driver education course by applying the public interest test. NDORS has correlations to other types of disposal options Restorative Justice. NDORS allows the offender to choose from a course venue anywhere that offence took place.
There is no draw on the public purse and the money generated by the authorities through NDORS is diverted back into road safety, with
the costs for administration and delivery of the course being met by the 'offender'. On
completion of the course, the original offence lapses and there no further action is taken in course is recorded on the national database, Which excludes attendance at a similar course
for three years. If the offender refuses the offer a standard criminal justice process. More than million motorists have attended the course and t is being replicated internationally

highways
england

HIGHWAYS ENGLAND
DYNAMIC HARD SHOULDER COMPLIANCE CAMPAIGN




The Parliamentary Advisory Council for Transport Safety (PACTS) is a registered charity. Its charitable objective is: to protect human life through the promotion of transport safety for the public benefit. PACTS provides the secretariat to the All-Party Parliamentary Group for Transport Safety

## ROADS $\triangle F E^{\circ}$

Ourmission is to reduce road deaths and injuries by supporting and encouraging partnerships between the private sector and road safety professionals to promote the safe system sharing knowledge, encouraging innovation and recognising achievement.

Driving for
Better Business

Key programmes:
RoadSafe Knowledge - projects to support improved availability of good knowledge advice to sponsors and professional bodies, these include The Road Safety Observatory and The Global Knowledge Practice

Driving for Better Business - An ongoing campaign being to raise awareness of the importance of work-related road safety in the business community and public sector by using advocates drawn from these
communities to promote the business benefits of managing it effectively


